

E-RULEMAKING 1-2-3, Missouri Style

The Quest continues . . .



Recap of February meeting

- You will recall that I advised we were working with two distinct publications and several distinctive "issues"
- 1. Code is a 3-column publication, approximately 10,000 pages, front and back, 14 volumes, loose-leaf format updates only published 1 X per month
- 2. Register is a 2-column format, front and back, stapled product published 2 X per month. These publications are also "mirrored" on the Internet.



The problems/challenges we faced . . . Our wants/needs

- We had staff cuts to contend with 10 FTE to 7.1 FTE;
- We were working with QuarkXpress publishing software;
- We had a "plethora" of text files and a smorgasbord of attachment files, images, charts, tables, equations, maps, unique character sets in Code;
- Identifying a funding source was an "issue".



Problems/challenges -- continued --

- Rules residing in several different places and in several different styles.
- Resistance to "change" by staff.
- Various levels of expertise on agency side.
- Several "false" starts/hopes.
- Specifications needed to be drawn up and we recognized we needed HELP.



What we accomplished since February

- E-mail notification piece launched; 5 months 350+ subscribers, thus far.
- We are currently exploring expanded "press" efforts: i.e., MO Bar Association, other organizations.
- Integrated electronic work flow into our day-today work environment. Now log into electronic log; provide agencies with electronic receipt.
- Eliminated much (soon to be nearly all) of our "paper copies" i.e, internal tracking devices, spreadsheets, log sheets, etc.



Accomplishments (cont)

- We have moved to the test environment (development) the automated function for our publications. We "publish-out" three times per month.
- JCAR (our Joint Committee) has seen improved communication and coordination, where appropriate, and will shortly join in our system.



CONVERSION – 9,226 RULES/APPROXIMATELY 10,000 PAGES, 3 COLUMN FRONT AND BACK

We are pleased to report that through the "SmartDocs solution" and with assistance from Jim Arnold/Dave Bonney/Jody Socha of Avanade, we have converted our rules in a little under 5 months time! 9,226 rules!

What seemed like a daunting task is complete!



Word integration

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Division (divisionNumber (205)) - (divisionName (Missouri Board of Occupational Therapy))	🖃 Global Help
Chapter (chapterNumber (4)). (chapterName (Supervision))	Global Help
(rulemakingType (Proposed Amendment))	Save Changes
(ruleNumber (4 CSR 205-4.010)) (ruleName (Supervision of Occupational Therapy Assistants and	Cancel Changes
Occupational Therapy Assistant Limited Permit Holders	
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SCOPE OF CHANGES:	Remove All Attached Forms
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RULEMAKING PURPOSE:	Proposed Rulemaing
("rulemakingPurpose(This proposed amendment clarifies the level of participation of an	Rulemaking Help
occupational therapy assistant in completing treatment and discharge	Rulemaking Help
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PURPOSE:	
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(<u>«rulemakingBodyText(</u> 1) An occupational therapy assistant and/or occupational therapy	M
assistant limited permit holder shall assist an occupational therapist in the delivery of occupational therapy services in compliance with all state and federal statutes,	1
regulations, and rules.	•
	Detach XML Expansion Pack



What's so great about our new system?

- It's "automagic" the meaning to this phrase to follow . . .
- The system utilizes the most current Microsoft technology therefore,
 - a. Almost everyone knows how to use;
 - b. Learning curve much less;
 - c. Acceptance by wide-range of users far greater – because they, theoretically, don't need to learn any new program.



What's Great -- continued --

- Utilizes web-based browser with integration of Word.
- Agency side doesn't need to purchase anything new software/equipment.
- SQL Server database built and maintained.
- Secured adequate funding to properly design a system (ask me about total overall cost) – (\$\$ Tech Fund)
- System is ours and is not totally proprietary we can share.
- Avanade, Inc., a division of Accenture' was software engineering firm.



E-mail notification

- Anyone, not just state agencies can sign up for our new E-mail notification service. They (not us) select their own set of unique criteria –
- Title, Division, Chapter, Rule, Subject matter, keyword – one publication, both publications, any combination, user selection of criteria



Sign up for E-mail!



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- Chapter 536, RSMo
- Disclaimer.

Search 🥏

(administrative rules only)

Administrative Rules publishes administrative rules and regulations. After the Legislature enacts laws, 187 Missouri agencies write rules and regulations to implement those laws. The secretary of state publishes the *Missouri Register* twice a month to keep Missourians informed of pending rules and regulations.

The Missouri Register contains proposed rulemakings, which will not become effective until Missouri citizens have an opportunity to attend a public hearing, or submit written comments. All state agencies must, in subsequent editions of the Register, publish a summary of comments and the agency's changes to the rulemakings, if any.

After the rules have been adopted, they are codified and printed in the *Code of* State Regulations. These rules become effective 30 days after publication in *Code*. Emergency rulemakings, which are only valid for a specified time period are also published in the *Register*. The *Register* also contains an index, listing rule numbers with changes pending and a table of emergency rulemakings currently in effect.

The Code of State Regulations is a 14-volume, loose-leaf printed set that is updated monthly. A subject index, as well as a cross-index to the Revised Statutes of Missouri and the corresponding rules is part of the Code. Both Code and Register are available in printed format or on the Internet.

Additionally, Administrative Rules is charged by statute to set uniform standards, procedures and guidelines for the preparation and publishing of rules and regulations in the *Register* and the *Code*. This section also publishes "*Rulemaking* 1-2-3, *Missouri Style*" which is designed as a user's guide for rule preparation.

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Registration Screen

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E-mail notification example:





Release 2...

With help of agency representatives and assistance of the Joint Committee, have developed templates with all pertinent information for data submission via electronic filing.

Agency representatives have tested those templates, and made very valuable suggestions (We can't see the forest for the trees!).



Release 2 continued . . .

- Rulemaking text is automatically loaded to Erules application.
- Text is stored in database directly from agency provided disk (soon this too will be eliminated)
- Automatic reformatting of rules and rulemakings based on standard fonts and section/subsection indentation formats, etc.
- Amended rule text merged with current rule text for Code.
- All information is upgraded in central repository on publication date.



Release 2 is working!

- E-mail notification keywords are established.
- System applies logic of Rulemaking 1-2-3 and statutory requirements (Chapter 536 in Missouri).
- Flags problems with rulemaking and generates e-mail to agency contact.
- Provides centralized repository of all rule filings within Ad Rules – immediate visibility to status of all rulemakings.



Release 3

Templates provided to agency users; training provided at agency by our staff.

Templates automatically import:

a. RSMo (statutory) references maintained by agencies through rulemaking input – internal reference to rule maintained by application

b. Fiscal note data electronically captured.

c. Keywords expanded to include published keyword hierarchy



Rulemaking submittal

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Proposed An Title/Department:	endment Title 4 - DEPARTMENT OF ECONOMIC DEVELOPMENT Division 245 - Real Estate App raisers
Division:	Division 245 - Real Estate App raisers
Chapter:	Chapter 4 - Certificates and Licenses
Rule Number:	4 CSR 245-4.060
Rule Name:	Temporary Nonresident Certificate or License
Affected Sections	Amend the original purpose statement, delete section (1), add a new section (1) and (2) and delete the forms that immediately follow this rule in the <i>Code of State Regulations</i>
Fulemaking Purpose:	This amendment clarifies the procedures related to temporar, certification and licensure.
Rule Purpose:	[This rule clarifies and qualifies who may obtain a temporar, nonresidential certificate or license] This rule sets forth the administrative procedures, - terms and conditions under which a nonresident applicant may obtain a temporary real estate appraises certification or licensure.
Fule Text:	 [(1) The commission may recognize, on a temporary basis, the certification or licensure of an appraiser issued by another state if the property to be appraised is part of a federally related transaction, the appraiser's business is of a temporary nature and the appraiser registers with the commission.] (1) A nonresident applicant, who is certified or licensed and in good standing under the laws of another state, may obtain a Missouri temporary appraiser certification or license for a
	maximum of six (6) months for the purpose of completing particular appraisal assignment. To obtain a temporary certification or license, the applicant shall make application or



Editors can handle !!

Rule-related data (properties) can be edited by authorized administrators directly through web interface.

System will allow rule description changes (by authorized personnel); RSMo references, editing of keywords not contained in rule text, etc.



Release 3 . . .

- Automated publication of Register
- Automated publication of Code (CSR) update by system in Word/PDF with "click of a button"
- Enhanced web access of rules
 - Alta-Vista type search (enhanced through entry of keywords at filing step)

- Rules and rulemakings retrieved in Web format, not just PDF



You've Got Mail – Email, that is!

- Automated notification contains links to web versions of specific rule and/or rulemakings, as well as to actual publications (viewable as HTML, PDF, Word) (produced via XML).
- Visually appealing HTML version of rule automatically available upon publishing of new CSR update.



Web search will WOW you!!

- Web users have dramatically increased! (fortunately our office tracks web "hits" as opposed to occasional visitor). Our hits for one Title (4 - Economic Development), for the month of June was 55,000!! This is as compared to June of '01 when it was 3,000!!
- Search engine greatly enhanced.
- Publishing new CSR update automatically adjusts the keywords based on new text; automatically updates various indexes (indices).



Things they are a changin'...

- Searches now point to *individual rules* displayed in HTML format (not just PDF);
- Rules are listed by user defined, matching criteria and prioritized based on number of matching keywords, etc.
- Multiple versions of the same rule can be viewed by public, i.e., XML, HTML, PDF, Word.



Register Publication

- Able to programmatically add documents required for Register publication, control where they appear, add to Indexes, etc.
- Copy of each Register is stored in database for publication to Word and PDF formats.



Potato, Potato, Tomato, Tomato (pə-tā'-tö . . . pə-tä'-tö . . . tə-mā'-tö . . . tə-mä'-tö)

- Automatic generation of Indexes/Indices at end of each month in Word/PDF formats (formerly performed manually)
 - A. RSMo to Rule index
 - B. Rule to RSMo index
 - C. Subject (keyword) to rule index
 - D. Rule to subject (keyword) index
 - E. Rule change index



Release 4 . . . We're almost there!

- This release will either be implemented while we are here or shortly after our return.
- Agencies will call up rules from web browser and enter their changes.
- They will electronically submit their rulemakings using web-based templates.
- Agencies will not have to "drive" them here any longer.



Release 4 - continued

- Able to electronically attach documents, charts, tables, forms, equations, etc., as needed.
- Our agency/any external agency will have access to the status of their particular rule or set of rules at any time.
- Private reads/two party reads/three party reads eliminated –perform reads on screen split with compare function on the other side, of screen, changes highlighted, right at our desktops.



Staff is resistant – but excited!

- Entire way of doing business is changing on a day-to-day basis. Some staff are very resistant – but, even they are excited at the progress we have accomplished!
- Work across normal, traditional "job boundaries" are eliminated, improved crosstraining and efficiency



Legislation passed . . .

- We drafted and assisted in getting two versions of the same bill passed in both houses. On July 2, (effective date of August 28) Governor Holden signed our legislation which will allow an electronic-only version of the Missouri Register.
- The legislation will also allow Code updates to be phased in and eventually made in CD version only.
- We are still obliged to furnish paper copy upon request.



MOVIN' ON

- And, we moved to new quarters!
- I again invite you to ask us questions;
- Come to visit us and let us spend some real "time" with you and show you what our system is capable of performing
- Let's work to develop a partnership whereby we can share some of the financial burden you would of necessity bear with any new system.

We are very proud of our system and our automation project – our progress!





Thanks to all of you for your time.

Questions??